Recommendations of the Finnish Institute for Health and Welfare and the Ministry of Education and Culture for universities, universities of applied sciences and providers of general upper secondary education, vocational education and training, liberal adult education and basic education for adults during the coronavirus epidemic

These recommendations replace the recommendations issued on 22 December 2021.

Legislation and powers

Under section 40 of the Act on General Upper Secondary Education (714/2018), section 80 of the Act on Vocational Education and Training (57/2017), section 31 of the Universities of Applied Sciences Act (932/2014) and section 41a of the Universities Act (558/2009), students have the right to a safe learning environment.

Under section 6 of the Communicable Diseases Act (1227/2016), central government authorities and expert agencies as well as municipalities and joint municipal authorities must systematically combat communicable diseases and prepare for healthcare incidents and emergencies. They must take immediate action once they have been informed of an outbreak or risk of an infectious disease that requires prevention measures in their area of operation.

Under section 8 of the Communicable Diseases Act, the regional state administrative agencies coordinate and supervise the prevention of infections in their area. The joint municipal authorities for hospital districts guide and support municipalities as well as healthcare and social welfare units in the prevention of communicable diseases, work regionally to develop the diagnostics and treatment of communicable diseases, and investigate epidemics together with municipalities. The regional state administrative agencies and the joint municipal authorities for hospital districts within each agency's
operating area collaborate in the prevention of communicable diseases. The regional state administrative agencies make the administrative decisions laid down in this Act by making use of the expertise of the joint municipal authority of the hospital district, the specific catchment area, and the Finnish Institute for Health and Welfare.

Under section 9 of the Communicable Diseases Act, municipalities are responsible for organising the work to prevent communicable diseases within their area as part of public health work, as laid down in the Primary Health Care Act (66/1972), in the Health Care Act (1326/2010) and in the Communicable Disease Act. The actions to prevent communicable diseases encompass the prevention, early detection and monitoring of communicable diseases, measures needed to investigate or prevent an epidemic, and the examination, treatment and medical rehabilitation of persons who have a communicable disease or are suspected of having one, as well as the prevention of treatment-related infections.

Under section 58, subsection 1 of the Communicable Diseases Act, the municipal body responsible for the prevention of communicable diseases may, within its area of operation, decide to close healthcare and social welfare units, educational institutions, early education centres, dwellings and similar facilities as well as prohibit public gatherings or public events when a generally hazardous widely spreading infectious disease or a disease that is justifiably suspected of being generally hazardous has been detected or is justifiably expected to occur. A further condition is that such measures are necessary to prevent the spread of a generally hazardous infectious disease or a disease that is justifiably suspected of being generally hazardous. The regional state administrative agencies may make similar decisions in their operating area, when the decisions are needed for an area covering several municipalities.

In principle, the general restrictions on gatherings do not apply to teaching and other statutory activities of educational institutions. Educational institutions that organise public events must comply with the recommendations of the Government on the restrictions in force related to gatherings and the decisions of the regional state administrative agencies regarding public events in accordance with the Communicable Diseases Act.

**Obligations under the Communicable Diseases Act to prevent the coronavirus epidemic from spreading**

The temporary provisions of the Communicable Diseases Act on measures to prevent the COVID-19 epidemic (Act on temporarily amending the Communicable Diseases Act 1221/2021) are in force until 30 June 2022.
Section 58c of the Communicable Diseases Act also places obligations on education providers. Section 58c consists of provisions on the obligations to prevent the spread of coronavirus in different activities. The obligations are directly in force under the Act and do not require a separate decision by the authorities. Obligations under the section include the obligation to make sure:

- those working in educational institutions are given opportunities to clean their hands;
- those in educational institutions are given instructions on how to keep an adequate distance, hand hygiene practices and other similar practices to prevent the spread of infections;
- to organise more intensive cleaning of the premises and surfaces in addition to provisions issued elsewhere on cleanliness related to the activities in question; and
- those in educational institutions use the premises in a spacious way, taking into account the specific characteristics of the activity in question, and any customer seating is arranged sufficiently far apart.

The guidelines for action can be executed in the most expedient way, for example by means of public announcements, written instructions, signposting, signs indicating how to use the premises, or any other effective ways.

Under the Communicable Diseases Act, each regional state administrative agency and municipality monitors compliance with the COVID-19 obligations and restrictions and relevant decisions in their respective areas. The regional state administrative agencies and municipalities may inspect the activities of the operators they supervise and the premises used in their operations and stipulate measures to remedy shortcomings and drawbacks.

In the case of activities organised by education providers, those responsible for managing the premises are also responsible for giving guidance and opportunities for hand washing for those using the premises in the evenings and at the weekend. Guidance should be given on keeping safe distances, hand cleaning practices and other practices to prevent the spread of infections. If the activities are ones of an external operator organising activities under a lease agreement with the service provider, the provider and the lessee can agree between themselves how to implement the obligations governed by section 58c of the Communicable Diseases Act. The operator of the actual activities is responsible for ensuring that the obligations are properly implemented. The responsibilities of educational institutions do not extend to facilities available to or leased to other operators, such as student organisations, student unions and student associations, and student canteens.
Purpose of the recommendations

The purpose of these recommendations is to support universities and universities of applied sciences as well as providers of general upper secondary education, vocational education and training, liberal adult education and basic education for adults to carry out teaching and other activities organised in the premises of educational institutions safely during the COVID-19 epidemic. By following the recommendations, the risk of infection can be reduced in educational institutions.

Do not take part in instruction and other activities organised in educational institutions if you have symptoms of illness

Coronavirus causes a respiratory infection. The symptoms may include a cough, sore throat, fever, shortness of breath (dyspnoea), muscle pain (myalgia), abdominal symptoms and headache.

If a student or teacher has any symptoms of illness, they must not participate in contact teaching or other activities organised on the premises of an educational institution. Nor must others working in or visiting the premises of an educational institution enter the premises of an educational institution if they have any symptoms of illness. Anyone who becomes ill during the day must leave the educational institution immediately or move to a separate space.

Instructions on how to apply for a coronavirus test are available on the website of the Finnish Institute for Health and Welfare.

If a student living in the dormitory of an educational institution becomes ill, the institution may contact, where necessary, the unit responsible for communicable diseases in the municipality of the educational institution in order to evaluate the situation and to assess what measures are necessary.

Finnish Institute for Health and Welfare: Symptoms and treatment

Risk groups

It is particularly important for those at risk to take care of their vaccination coverage. Two doses of vaccine provide excellent protection against a severe form of coronavirus.

Finnish Institute for Health and Welfare: Risk groups for severe coronavirus disease

Finnish Institute for Health and Welfare: Vaccines and coronavirus

For those working in educational institutions, the measures are based on a risk assessment carried out by the employer. Occupational healthcare supports employers in the risk assessment.
Transmission of coronavirus

Coronavirus is primarily transmitted as a droplet and contact infection when a person speaks, coughs or sneezes, for example. The coronavirus can also spread through the air in the form of small aerosols in indoor spaces that have poor ventilation. Coronaviruses do not survive for long periods on surfaces of varying temperatures. It is possible that the virus might also be transmitted through physical contact. No cases of transmission of the infection through goods have been detected.

Finnish Institute for Health and Welfare: Transmission and protection – coronavirus

Ensure sufficient distancing

Under the Communicable Diseases Act, customers and participants must use premises in a spacious way, taking into account the specific characteristics of the activities. All customer seating must be arranged sufficiently far apart. The operators responsible for the management of the premises are responsible for the arrangements. (Section 58c, subsection 2 of the Communicable Diseases Act)

To fulfil this obligation, situations in which people are in direct contact with one another should be avoided in educational institutions whenever possible. If necessary, the education provider and the unit responsible for communicable diseases in the municipality where the educational institution is located can provide further guidance on practical measures.

Teaching may organised for a large number of participants (such as lectures for large numbers of participants), just as long as it is done in a spacious way. When people other than students and staff are present in educational institutions, they must be instructed to follow the guidelines on hygiene and respecting distancing.

The national mask recommendations issued by the Finnish Institute for Health and Welfare do not apply to the education sector. It is advisable to follow the recommendations on the use of face masks issued by regional and local authorities. Taking into account the epidemiological situation, these recommendations may complement the national recommendations on masks. Under the legislative acts governing their activities, education providers are responsible for the safety of the learning environment and, for this purpose, may issue their own recommendations on the use of masks in facilities where teaching and examinations take place. For this reason, more specific recommendations on the use of masks in educational institutions may vary by region.

For example, student canteens or other eating areas can be used in turns to avoid unnecessary close contact and keep sufficient distancing. Proper hygiene should be ensured when preparing and distributing food as well as during meals.
Students can live in shared rooms in dormitories connected to educational institutions. The educational institutions should keep records of each person who has used their accommodation on a room-by-room basis so that infections can be traced later, if necessary.

**Guidelines for workplaces to prevent coronavirus infection**

Finnish Institute for Health and Welfare: *Transmission and incubation period of coronavirus*

**Good hand hygiene and respiratory and cough hygiene prevents infections**

Proper hand hygiene and respiratory and cough practices prevent infections. To raise awareness, it is recommended that information material on the right practices be distributed to those working and studying at educational institutions.

- When in an educational institution, it is recommended you wash your hands whenever you come in after you have been out, before meals, always after sneezing or coughing, or if your hands are visibly dirty. Use disposable paper towels to dry your hands.

- If you cannot wash your hands, you can use an alcohol-based sanitiser. Hand sanitisers should be readily available.

- When sneezing or coughing, place a disposable handkerchief to cover your mouth and dispose of it immediately after use. If you do not have a handkerchief, cover your mouth with your upper arm near your inner elbow. Then wash your hands.

- Finnish Institute for Health and Welfare: *Hand washing and coughing*

**Cleaning and ventilation**

Under section 58c of the Communicable Diseases Act, more intensive cleaning of premises and surfaces must be ensured. Slightly alkaline all-purpose cleaners should be used when cleaning. You can use disinfectant to step up cleaning in sanitary facilities. When cleaning, comply with the guidelines on cleaning issued by the Finnish Institute of Occupational Health.

Separate guidelines on ventilation issued by the Finnish Institute for Health and Welfare should be taken into account when using the premises of educational institutions. In his decision of 3 February 2022 on the observance and monitoring of health safety guidelines from the perspective of the rights of the child (OKV 2,733/70/2021), the Chancellor of Justice took the view that in order to avoid the risk of infection, education providers should cooperate extensively with experts in different fields, especially in arrangements related to ventilation and indoor air quality,
but also in regard to arranging spaces in a spacious way. Essentially this means that in arrangements related to ventilation and indoor air quality technical experts should be involved and, in the case of arranging spaces in a spacious way, all operators using the premises should take part in the arrangements.

Contact surfaces such as door handles, armrests, desks and tables, light switches and taps should be wiped at least once a day, preferably twice a day.

It is recommended that shared work or study equipment always be wiped clean after use between users.

Finnish Institute of Occupational Health: Cleaning guidelines

Finnish Institute for Health and Welfare: Separate guidelines on ventilation

**If an exposure to COVID-19 is identified in an educational institution**

According to the national strategy, contact tracing focuses on situations where the risk of the virus spreading is the greatest, and if there is a considerable backlog in contact tracing, tracing cases of exposure where there is a high risk of infection take priority. Exposures at educational institutions are typically not high-risk situations.

Local or regional guidelines are primarily followed when carrying out testing and tracing.

Finnish Institute for Health and Welfare: Guidelines for COVID-19 exposures identified in early childhood education and care, in schools and in educational institutions